

New York State Bar Association

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March 18, 2002

The Honorable William M. Thomas Chair House Ways & Means Committee U.S. House of Representatives 2208 Rayburn Washington, DC 20515

Dear Chairman Thomas:

I am pleased to enclose the New York State Bar Association Tax Section's Report No. 1007, Simplification of the Internal Revenue Code.

The principal purpose of the report is to suggest a short list of topics that we believe are ripe for simplification. The list includes wellknown problem areas affecting millions of taxpayers, such as the individual alternative minimum tax. Other topics, such as technical aspects of the active business requirement of Section 355, affect far fewer taxpayers but result in unnecessary complexity in structuring accepted business transactions. Still others, such as the collapsible corporation rules, might be termed nuisances. Whether the rules in question produce major problems or mere nuisances, we consider them "ripe" because we believe simplification could be accomplished without compromising important tax policies.

The list we offer is not meant to be comprehensive; it is skewed toward issues with which our members are most familiar. For instance, we do not address the subjects of the earned income tax credit, the varying definitions of "qualifying child," or the complexities of calculating the taxable portion of social security benefits. In all of these areas, persuasive cases have been made that complexity is a problem and that appropriate simplification should be considered. Important as these topics may be, we do not believe we can add meaningfully to the thoughtful discussions of these areas by others.

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To frame the discussion, Part II of the report offers some observations on the varieties of tax complexity and the competing concerns that arise when simplification is sought. We are in full agreement with the frequently expressed view that the complexity of our tax system is a major problem. At the same time, tax simplification is not simple – it requires weighing a variety of concerns, which at times are in tension with one another.

The topics discussed in Part III of our report are fairly specific in nature. We also are willing to contribute to discussions of more far-reaching reforms. For instance, we recently commented on the Treasury's "Subpart F" study and would be pleased to participate in further dialogue on this complex and important area. We recognize, however, that our technical knowledge and practical experience do not translate into superior insight on fundamental policy choices or macroeconomic analysis. Accordingly, we expect that any contribution we may make to discussions of fundamental reform will be responsive to initiatives that come from Treasury or Congress, and will be focused principally on practical and technical concerns that should be considered if fundamental reform is to be implemented.

We offer this report as a "down payment" on what we hope will be a substantial contribution to efforts to simplify the U.S. income tax system. As indicated in the report, we expect to produce follow-up reports on some of the topics we identify. In addition, we expect to consider simplification as we suggest topics for Treasury's business plan and as we respond to legislative and regulatory initiatives and requests for comment that emerge during the year.

We welcome the opportunity to work with you toward simplification, while acknowledging that the potential scope of the enterprise is daunting.

Respectfully,

Samuel J. Dimon

Chair

cc: Hon. Charles B. Rangel
Ranking Minority Member
House Ways & Means Committee
U.S. House of Representatives

Lindy L. Paull Chief of Staff Joint Committee on Taxation

James D. Clark Majority Chief Tax Counsel House Ways & Means Committee

John Buckley Democratic Chief Tax Counsel House Ways & Means Committee



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March 18, 2002

The Honorable Max Baucus Chair Senate Finance Committee United States Senate 511 Hart Washington, DC 20510

Dear Chairman Baucus:

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The principal purpose of the report is to suggest a short list of topics that we believe are ripe for simplification. The list includes wellknown problem areas affecting millions of taxpayers, such as the individual alternative minimum tax. Other topics, such as technical aspects of the active business requirement of Section 355, affect far fewer taxpayers but result in unnecessary complexity in structuring accepted business transactions. Still others, such as the collapsible corporation rules, might be termed nuisances. Whether the rules in question produce major problems or mere nuisances, we consider them "ripe" because we believe simplification could be accomplished without compromising important tax policies.

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Samuel J. Dimon

Chair

cc: Hon. Charles E. Grassley Ranking Minority Member Senate Finance Committee United States Senate Lindy L. Paull Chief of Staff Joint Committee on Taxation

Russ Sullivan Majority Chief Tax Counsel Senate Finance Committee

Mark Prater Republican Chief Tax Counsel Senate Finance Committee



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March 18, 2002

Honorable Mark A. Weinberger Assistant Secretary Department of the Treasury Room 1334 MT 1500 Pennsylvania Avenuc, N.W. Washington, DC 20220

Honorable Charles O. Rossotti Commissioner Internal Revenue Service Room 3000 IR 1111 Constitution Avenue, N.W. Washington, DC 20224

Dear Sirs:

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Samuel J. Dimon Chair

cc: Honorable Pamela C. Olson Honorable Eric Solomon Robert P. Hanson Honorable B. John Williams, Jr. Dale Collinson