

# NEW YORK STATE BAR ASSOCIATION

One Elk Street, Albany, New York 12207 PH 518.463.3200 www.nysba.org

#### TAX SECTION

2016-2017 Executive Committee

STEPHEN B. LAND

Chair Duval & Stachenfeld LLP 555 Madison Avenue New York, NY 10022 212/692-5991

MICHAEL S. FARBER First Vice-Chair 212/450-4704

KAREN GILBREATH SOWELL Second Vice-Chair 202/327-8747

202/327-8747 DEBORAH L. PAUL Secretary 212/403-1300

COMMITTEE CHAIRS:

Bankruptcy and Operating Losses Stuart J. Goldring David W. Mayo

Compliance, Practice & Procedure Elliot Pisem Bryan C. Skarlatos

Bryan C. Skarlatos
Consolidated Returns
Andrew H. Braiterman
Kathleen L. Ferrell

Corporations Linda Z. Swartz Gordon E. Warnke

Cross-Border Capital Markets David M. Schizer Andrew R. Walker

Andrew R. Walker
Cross-Border M&A
Yaron Z. Reich
Ansgar A. Simon
Employee Benefits

Lawrence K. Cagney Eric W. Hilfers Estates and Trusts Alan S. Halperin

Joseph Septimus Financial Instruments Lucy W. Farr William L. McRae

"Inbound" U.S. Activities of Foreign

Taxpayers
Peter J. Connors
Peter F.G. Schuur
Individuals

Steven A. Dean Sherry S. Kraus Investment Funds John C. Hart

Amanda H. Nussbaum New York City Taxes

Maria T. Jones Irwin M. Slomka New York State Taxes Paul R. Comeau Arthur R. Rosen

"Outbound" Foreign Activities of

U.S. Taxpayers Andrew P. Solomon Philip R. Wagman Partnerships Marcy G. Geller Eric B. Sloan

Pass-Through Entities James R. Brown Edward E. Gonzalez Real Property

Real Property Robert Cassanos Phillip J. Gall Reorganizations Neil J. Barr

Peter A. Furci Securitizations and Structured Finance John T. Lutz

W. Kirk Wallace Spin Offs Lawrence M. Garrett

Joshua M. Holmes
Tax Exempt Entities
Stuart L. Rosow
Richard R. Upton

Treaties and Intergovernmental

Agreements Lee E. Allison David R. Hardy

#### MEMBERS-AT-LARGE OF EXECUTIVE COMMITTEE:

William D. Alexander Megan L. Brackney Daniel M. Dunn Jason R. Factor Robert C. Fleder Joshua E. Gewolb Amy Heller Elizabeth T. Kessenides Richard M. Nugent Joel Scharfstein Stephen E. Shay Eric Solomon Jack Trachtenberg

August 10, 2016

The Honorable Mark J. Mazur Assistant Secretary (Tax Policy) Department of the Treasury 1500 Pennsylvania Avenue, NW Washington, DC 20220

The Honorable William J. Wilkins Chief Counsel Internal Revenue Service 1111 Constitution Avenue, NW Washington, DC 20224 The Honorable John Koskinen Commissioner Internal Revenue Service 1111 Constitution Avenue, NW Washington, DC 20224

Re: Report No. 1352 on Proposed Regulations under Section 305(c)

Dear Messrs. Mazur, Koskinen, and Wilkins:

I am pleased to submit the attached report of the Tax Section of the New York State Bar Association. The report comments on proposed regulations under Section 305(c) (the "**Proposed Regulations**"), which were issued by the Treasury Department ("**Treasury**") on April 13, 2016.

The Proposed Regulations address deemed distributions under Section 305(c) that arise as the result of an adjustment to the terms of a right to acquire stock of the issuer of the relevant instrument (a "Stock Right"). They determine the amount of a deemed distribution by treating it as a deemed receipt of additional Stock Rights, rather than a deemed receipt of the full amount of stock reflected in the adjustment. We generally support this approach to the calculation of the amount of a deemed distribution in this context, as well as the issuer reporting requirements and special withholding rules contained in the Proposed Regulations.

### FORMER CHAIRS OF SECTION:

Peter L. Faber Alfred D. Youngwood Gordon D. Henderson David Sachs J. Roger Mentz Willard B. Taylor Richard J. Hiegel Herbert L. Camp William L. Burke Arthur A. Feder James M. Peaslee John A. Corry Peter C. Canellos Michael L. Schler Carolyn Joy Lee Richard L. Reinhold Steven C. Todrys Harold R. Handler Robert H. Scarborough Robert A. Jacobs Samuel J. Dimon Andrew N. Berg Lewis R. Steinberg David P. Hariton Kimberly S. Blanchard Patrick C. Gallagher David S. Miller Erika W. Nijenhuis Peter H. Blessing Jodi J. Schwartz Andrew W. Needham Diana L. Wollman David H. Schnabel David R. Sicular

## Our primary recommendations are as follows:

- 1. The final regulations should clarify whether the rules apply to derivative instruments other than options, convertible bonds and convertible stock, or to exchangeable debt or other instruments issued by an entity related to the underlying stock issuer.
- 2. The determination of the amount of a deemed distribution should be based on the value of the entire instrument to which the right to acquire stock relates, not the embedded Stock Right alone.
- 3. A deemed distribution should not occur before the date of the adjustment to a Stock Right (or possibly the date the terms of the adjustment to a Stock Right become fixed).
- 4. The final regulations should confirm that a deemed shareholder has a single basis and holding period in the instrument containing the Stock Right.
- 5. The final regulations should clarify that deemed shareholders of convertible bonds can treat deemed distributions as qualified dividend income or as eligible for the dividends-received deduction.
- 6. Treasury should clarify how the Section 871(m) regulations are intended to apply to securities loans, repurchase transactions and other derivative transactions on convertible bonds.
- 7. The final regulations should clarify the effective dates of an issuer's reporting obligations under Section 6045B in the case of a security held in a clearing system.
- 8. The final regulations should clarify what constitutes "actual knowledge" of a deemed distribution for purposes of determining whether a withholding agent has an obligation to withhold.
- 9. Public reporting should be made the sole reporting method for an issuer to satisfy its Section 6045B reporting obligation, and a delay should be allowed between the issuer's satisfaction of the public reporting requirement and the time at which any related withholding obligation arises.
- 10. The final regulations should limit the liability of a withholding agent in the event that the relationship between the withholding agent and a deemed shareholder is terminated before the issuer satisfies its reporting requirement under Section

6045B, as well as in certain other situations in which the withholding agent has insufficient amounts from which to withhold.

We appreciate your consideration of our recommendations. If you have any questions or comments on this report, please feel free to contact us and we would be happy to assist in any way.

Respectfully submitted,

Stephen B. Land

Chair

cc:

Emily S. McMahon

Deputy Assistant Secretary (Tax Policy)

Department of the Treasury

Robert B. Stack

Deputy Assistant Secretary (International Tax Affairs)

Department of the Treasury

Danielle E. Rolfes

International Tax Counsel

Department of the Treasury

Douglas L. Poms

Deputy International Tax Counsel

Department of the Treasury

Thomas C. West, Jr.

Tax Legislative Counsel

Department of the Treasury

Karl Walli

Senior Counsel – Financial Products

Department of the Treasury

Helen M. Hubbard

Associate Chief Counsel (Financial Institu-

tions and Products)

Internal Revenue Service

**David Silber** 

Deputy Associate Chief Counsel (Financial

Institutions and Products
Internal Revenue Service

William E. Blanchard

Special Counsel to Associate Chief Counsel

(Financial Institutions and Products)

Internal Revenue Service

Marjorie A. Rollinson

Associate Chief Counsel (International)

Internal Revenue Service

Mark E. Erwin

Branch Chief (International Branch 5)

Internal Revenue Service

D. Peter Merkel

Senior Technical Reviewer (International

Branch 5)

Internal Revenue Service

Karen Walny

Attorney-Advisor (International Branch 5)

Internal Revenue Service