REPORT #800

TAX SECTION

New York State Bar Association

Letter on Tax Policy Study

Table of Contents

Cover	Letter:	i	_

TAX SECTION 1994-1995 Executive Committee

> Chair 825 Fighth Avenue New York City 10019 212/474-1588

CAROLYN JOY LEE First Vice-Chair

212/903-8761 ICHARD L. REINHOLD

Second Vice-Chair 212/701-3672

Secretary 212/820-8260

COMMITTEE CHAIRS

Bankruptcy Elliot Pisem Joel Scharfstein

Basis, Gains & Losses David H. Brockway Edward D. Kleinbard

Damian M. Hovancik Prof. Deborah H. Schenk

Compliance, Practice & Procedure Robert S. Fink

Consolidated Returns Dennis F Ross

Corporations Yaron Z. Reich Steven C. Todrys

Cost Recovery Katherine M. Bristor Stephen B. Land

Estate and Trusts Kim E. Baptiste Steven M. Loeh

Financial Instruments David P. Hariton

Financial Intermediaries Richard C. Blake Stephen L. Millmar

Foreign Activities of U.S. Taxpayers Diana M. Lopo

Philip R. West Individuals . Victor F. Keen

Sherry S. Kraus Multistate Tax Issues

Arthur R. Rosen Sterling L. Weaver
Net Operating Losses Stuart J. Goldring

Robert A. Jacobs New York City Taxes Robert J. Levinsohn Robert Plautz

New York State Income Taxes Paul R. Comeau

New York State Sales and Misc.

Maria T. Jones **Nonqualified Employee Benefits**

Stephen T. Lindo Loran T. Thompson Partnership

Andrew N. Berg William B. Brannan Pass-Through Entities

Roger J. Baneman Thomas A. Humphreys Qualified Plans

Stuart N. Alperin Kenneth C. Edgar, Jr. Real Property

Linda 7 Swartz Lary S. Wolf Reorganizations

Patrick C. Gallagher Mary Kate Wold Tax Accounting

Esta E. Stecher

Linda D'Onofrio Patti T. Wu **Tax Exempt Entities**

Franklin L. Green Michelle P. Scott Tax Policy

Reuven S. Avi-Yonah Robert H. Scarborough U.S. Activities of Foreign Taxpayers Michael Hirschfeld

Charles M. Morgan, III

MICHAEL L. SCHLER

TAX SECTION New York State Bar Association

MEMBERS-AT-LARGE OF EXECUTIVE COMMITTEE:

M. Bernard Aidinoff Geoffrey R.S. Brown Robert E. Brown

Harvey P. Dale Harry L. Gutman Harold R. Handler Charles I. Kingson Richard M. Leder Erika W. Nijenhuis

Ann-Elizabeth Purintun Mikel M. Rollyson Stanley I. Rubenfeld

Eugene L. Vogel David E. Watts Joanne M. Wilson

August 18, 1994

The Honorable James W. Wetzler Commissioner of Taxation and Finance Building 9, W. A. Harriman Campus Albany, New York 12227-1215

> Re: Tax Policy Study

Dear Jim:

Thank you for your letter of August 3 inviting the Tax Section to participate in the study by the Department of Taxation and Finance concerning broad-based tax reduction options. We are prepared and willing to assist in this effort.

We have considered how we could be most helpful in this effort. As you know, we are tax lawyers rather than economists, and therefore we have no particular expertise in the economic development potential (or even the relative fairness) of the various alternative broad-based tax reductions.

We believe we could be helpful on a more technical level as the project develops. Many of our members are experts in various areas of State tax law. Moreover, our members deal regularly on administrative and compliance issues, and we would be able to assist in evaluating those aspects of any specific proposals that might be made.

FORMER CHAIRMEN OF SECTION:

Howard O. Colgan Charles L. Kades Carter T. Louthan Samuel Brodsky Thomas C. Plowden-Wardlaw Edwin M. Jones Hon. Hugh R. Jones Peter Miller

John W. Fager John E. Morrissey Jr. Charles E. Heming Richard H. Appert Ralph O. Winger Hewitt A. Conway Martin D. Ginsburg Peter L. Faber

Hon. Renato Beghe Alfred D. Youngwood Gordon D. Henderson David Sachs J. Roger Mentz Willard B. Taylor Richard J. Hiegel Dale S. Collinson

Richard G. Cohen Donald Schapiro Herbert L. Camp William L. Burke Arthur A. Feder James M. Peaslee John A. Corry Peter C. Canellos We would like to suggest a subject that we believe would be a fruitful addition to your list of possible changes in the State tax law: increasing the substantive conformity of State tax law with Federal tax law and New York City tax law, and coordinating to the greatest extent possible the administration of the State tax system and those other tax systems. We believe the resulting simplification, even if achieved at some revenue cost, would greatly enhance the business environment in the State, benefit the economy in the long run, and greatly reduce administrative and compliance burdens on taxpayers.

In addition, while not precisely in your bailiwick, if the Governor is investigating areas in which tax administration could be improved, one obvious current problem is the location of all Division of Tax Appeals hearings in Troy. The Tax Section has repeatedly urged that hearings be conducted throughout the State, and we believe that such a change would significantly enhance the dispute resolution process at what we believe would be a relatively insignificant cost to the State.

Please let us know how you think we can be helpful in the Department's study. We would be happy to discuss this further with you at Mohonk the weekend of October 1.

Very truly yours,

Michael L. Schler Chair, Tax Section