

NEW YORK STATE BAR ASSOCIATION

One Elk Street, Albany, New York 12207 • 518.463.3200 • www.nysba.org

TAX SECTION

2010-2011 Executive Committee

PETER H. BLESSING

Chair Shearman & Sterling LLP 599 Lexington Avenue 11th Floor New York, NY 10022 212/848-4106

JODI J. SCHWARTZ First Vice-Chair 212/403-1212

ANDREW W. NEEDHAM Second Vice-Chair 212/474-1440

DIANA L. WOLLMAN Secretary 212/558-4055

COMMITTEE CHAIRS: Bankruptcy and Operating Losses Stuart J. Goldring Russell J. Kestenbaum

Compliance, Practice & Procedure Elliot Pisem Bryan C. Skarlatos

Consolidated Returns Lawrence M. Garrett Edward E. Gonzalez Corporations
David R. Sicular

Karen Gilbreath Sowell **Cross-Border Capital Markets** Andrew Walker

Gordon Warnke **Employee Benefits** Regina Olshan Andrew L. Oringer **Estates and Trusts** Amy Heller Jeffrey N. Schwartz

Financial Instruments Michael S. Farber William L. McRae

"Inbound" U.S. Activities of Foreign

Taxpayers Peter J. Connors David R. Hardy Individuals Paul R. Comeau

Sherry S. Kraus Investment Funds David H. Schnabel Marc L. Silberberg

New York City Taxes Maria T. Jones Irwin M. Slomka **New York State Taxes**

Robert E. Brown Arthur R. Rosen 'Outbound" Foreign Activities of U.S. Taxpayers

Andrew H. Braiterman Yaron Z. Reich Partnerships David W. Mayo Joel Scharfstein Pass-Through Entities James R. Brown John Lutz

Real Property Robert Cassanos Jeffrey Hochberg

Reorganizations Deborah L. Paul

Linda Z. Swartz Securitizations and Structured

Finance Jiveon Lee-Lim W. Kirk Wallace **Tax Exempt Entities** Elizabeth T. Kessenides Richard R. Upton

MEMBERS-AT-LARGE OF EXECUTIVE COMMITTEE

Robert J. Levinsohn Lisa A. Levy Vadim Mahmoudov Gary B. Mandel Douglas McFadyen

Charles M. Morgan David M. Schizer Peter F. G. Schuur Ansgar Simon Fric Sloan

Andrew P. Solomon Eric Solomon

December 29, 2010

The Honorable Michael Mundaca Assistant Secretary (Tax Policy) Department of the Treasury 1500 Pennsylvania Avenue, NW Washington, DC 20220

S. Douglas Borisky

Kathleen L. Ferrell

Charles I. Kingson

Marcy G. Geller

Stephen Land

The Honorable William J. Wilkins Chief Counsel Internal Revenue Service 1111 Constitution Avenue, NW Washington, DC 20224

The Honorable Douglas H. Shulman Commissioner Internal Revenue Service 1111 Constitution Avenue, NW Washington, DC 20224

Report on Certain International Issues Relating to All-Cash **Acquisitive D Reorganizations**

Dear Sirs,

Edwin M. Jones

Peter L. Faber

David Sachs

John E. Morrissev, Jr.

Martin D. Ginsburg

Hon. Renato Beghe

Alfred D. Youngwood

Gordon D. Henderson

I am pleased to submit the New York State Bar Association Tax Section's Report No. 1227, offering recommendations for future administrative guidance relating to certain international issues arising in connection with all-cash acquisitive reorganizations under Section 368(a)(1)(D) of the Internal Revenue Code of 1986, as amended. In December 2009, Treasury and the Service issued final regulations addressing the qualification and general treatment of such reorganizations.

Under the final regulations, a transaction otherwise described in Section 368(a)(1)(D) will be treated as satisfying the requirements of Section 368(a)(1)(D) and Section 354(b)(1)(B) even if there is no actual issuance of stock or securities of the transferee corporation, if the same person or persons own, directly or indirectly, all of the stock of the transferor corporation and

FORMER CHAIRS OF SECTION: Arthur A. Feder

J. Roger Mentz Willard B. Taylor Richard J. Hiegel Dale S. Collinson Richard G. Cohen Donald Schapiro Herbert L. Camp William L. Burke

James M. Peaslee John A. Corry Peter C. Canellos Michael I Schler Carolyn Joy Lee Richard L. Reinhold Richard O. Loengard

Steven C. Todrys Harold R. Handler Robert H. Scarborough Robert A. Jacobs Samuel J. Dimon Andrew N. Berg l ewis R. Steinberg David P. Hariton

Kimberly S. Blanchard Patrick C. Gallagher David S. Miller Erika W. Nijenhuis

Honorable Michael Mundaca, Honorable Douglas H. Shulman and Honorable William J. Wilkins December 29, 2010 Page 2

the transferee corporation in identical proportions. If the value of the consideration received in the transaction is equal to the fair market value of the target corporation's assets, the final regulations treat the acquiring corporation as issuing to the target corporation a "nominal share" of the acquiring corporation's stock in addition to the actual consideration. The final regulations then treat the target corporation as distributing the nominal share to its shareholders as part of the exchange for their target stock. The final regulations further provide that, if appropriate, the nominal share will be treated as further transferred through chains of ownership to the extent necessary to reflect the actual ownership of the target and acquiring corporations.

In the preamble to the final regulations, Treasury and the Service requested comments on the application of the final regulations to all-cash acquisitive D reorganizations involving foreign corporations or shareholders. The attached report offers recommendations for administrative guidance regarding the manner in which (i) any Section 1248 amount attributable to the stock of the target corporation can be preserved in the stock of the acquiring corporation or the nominal share, (ii) earnings and profits should be taken into account for purposes of Section 902 when an exchanging shareholder recognizes gain under Section 356(a) that is treated as a dividend under Section 356(a)(2) and how Section 902 should apply when an exchanging shareholder does not actually own stock of the acquiring corporation but recognizes gain under Section 356(a) that is treated as a dividend, and (iii) an exchanging shareholder may access the previously taxed earnings and profits ("PTI") of the target and acquiring corporations under Section 959.

In general, our recommendations aim to (i) preserve the Section 1248 amount in identifiable shares where possible, in a manner that is consistent with the existing Treasury regulations for preserving the Section 1248 amount; (ii) permit, subject to an exception similar to Section 304(b)(5)(A), all amounts treated as dividend income under Section 356(a)(2) to qualify as dividend income for purposes of the Section 902 credit, and (iii) permit exchanging shareholders to access PTI in appropriate circumstances, and preserve any remaining PTI in a manner that is consistent with our recommendation regarding the Section 1248 amount.

We would be pleased to discuss with appropriate personnel the issues addressed in this report if that would be helpful.

Respectfully submitted,

Peter H. Blessing

Chair

Honorable Michael Mundaca, Honorable Douglas H. Shulman and Honorable William J. Wilkins December 29, 2010

Page 3

cc: David Bailey

Senior Technical Reviewer

Office of Associate Chief Counsel (International)

Internal Revenue Service

Michael Caballero

Deputy International Tax Counsel

Department of the Treasury

Ginny Y. Chung

Attorney Advisor, Office of International Tax Counsel

Department of the Treasury

Manal Corwin

International Tax Counsel

Department of the Treasury

Emily S. McMahon

Deputy Assistant Secretary (Tax Policy)

Department of the Treasury

Jose Murillo

Taxation Specialist – Office of Tax Policy

Department of the Treasury

Steven A. Musher

Associate Chief Counsel (International)

Internal Revenue Service

Clarissa C. Potter

Deputy Chief Counsel (Technical)

Internal Revenue Service

Stephen E. Shay

Deputy Assistant Secretary

(International Tax Affairs)

Department of the Treasury

Lon B. Smith

National Counsel to the Chief Counsel for Special Projects

Internal Revenue Service

Jeffrey Van Hove

Acting Tax Legislative Counsel

Department of the Treasury