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July 31, 2023

The Honorable Kathy Hochul Governor of New York State NYS Capitol Building Albany, NY 12224

Re: NYSBA Support for A3057/S5826

Dear Governor Hochul:

The New York State Bar Association (NYSBA) strongly supports A3057(Cruz)/S5826 (Kavanagh), which would enact standardized court notification language to ensure criminal court defendants an additional opportunity to become aware of the possibility of immigration consequences resulting from a plea.

Because of the enmeshed nature of the immigration and criminal legal systems, deportation is a near-certain result of a broad range of criminal convictions.¹ The importance of reliable and accurate information for noncitizens accused of criminal offenses has never been more important, since "deportation is an integral part—indeed, sometimes the most important part — of the penalty that may be imposed on noncitizen defendants who plead guilty to specified crimes."² Attorneys who meet their duty to advise on immigration consequences can resolve cases or negotiate pleas that minimize the likelihood of deportation and preserve future eligibilityfor status or citizenship. But many New Yorkers do not receive accurate legal advice regarding the immigration consequences of a conviction in a criminal case, which can attach even if they are documented, including having lawful permanent residence (a "green card").

New York recognizes that due process compels that a trial court apprise a noncitizen defendant of the penalty of deportation as a direct consequence of a guilty plea to a felony, given that failure to adequately apprise the defendant may affect the validity of the defendant's plea.³

¹ Padilla v. Kentucky, 559 U.S. 356, 360-61 (2010).

² *Id.* at 559.

³*People v. Peque*, 22 N.Y.3d 168, 176 (2013).

Our courts recognize that "deportation is a plea consequence of such tremendous importance, grave impact, and frequent occurrence that a defendant is entitled to notice that it may ensue from a plea."⁴ Despite this mandate, trial court delivery of such notice is often inconsistent, unreliable and, in some instances, questionable as to its validity. In practice, pleas to misdemeanors can also pose a grave risk of adverse immigration consequences; however, New York's case law on the matter thus far addresses only felony pleas.⁵ The lack of adequate information in this context is particularly troubling considering that the vast majority of convictions in New York State are resolved based on the plea bargaining process.

Although the New York State Legislature enacted Criminal Procedure Law (CPL) § 220.50 (7) requiring that a court inform a non-citizen defendant that a guilty plea may subject the defendant to deportation, little guidance is offered in statute or case law to properly address this complex legal issue. Courts are suggested to either provide a "short, straightforward statement" on the record notifying the defendant of possible deportation consequences or reciting an admonition contained in CPL § 220.50 (7). However, these suggestions "are illustrative, not exhaustive, of potentially acceptableadvisements regarding deportation." As a result, a myriad of plea colloquies are introduced by courts across the state attempting to meet due process requirements. This court notification bill would address these issues, ensuring standardized language for plea colloquies and providing additional assurances that immigrants would be aware of the immigration consequences of their pleas.

Based on the foregoing, as well as an attached <u>report by the Committee on Immigration</u> <u>Representation</u>, the New York State Bar Association supports A3057/S5826 and urges that it be signed into law. We welcome the opportunity to meet with the Chamber to discuss A3057/S5826 and address any questions your office may have regarding this legislation or the attached report. Please do not hesitate to contact me, or NYSBA's General Counsel, David Miranda, who can be reached at <u>dmiranda@nysba.org</u>, 518-487-5524.

Respectfully,

Richard C. Lewis President, NYSBA

Cc: Liz Fine, Esq.

⁴ Id., see also, Padilla, 559 U.S. at 36

⁵ *Peque*, 22 N.Y.3d at 197.